

THE COUNTY COMMITTEE ON SCHOOL DISTRICT ORGANIZATION
OF
CONTRA COSTA COUNTY, STATE OF CALIFORNIA

In the Matter of Proposal from West)
Contra Costa Unified School District to)
Establish Trustee Areas Within the)
District and to Implement By-Trustee)
Area Voting for Election of Members of)
the District Governing Board)

Resolution No. 1-18/19 B

WHEREAS, as authorized by Education Code section 4020 et seq., the Contra Costa County Board of Education is vested with all duties, powers, purposes, responsibilities, and jurisdiction of the Contra Costa County Committee on School District Organization for the County of Contra Costa, State of California (“the County Committee”); and

WHEREAS, Education Code sections 5019 and 5030 authorize a county committee on school district organization to establish trustee areas and to adopt an alternate method of electing governing board members in school districts under its jurisdiction that, by resolution, request such a change; and

WHEREAS, on June 27, 2018, the West Contra Costa Unified School District Board of Education adopted Resolution No. 101-1718, approving a trustee area boundary map for members of the West Contra Costa Unified School District Board of Education, and authorizing submission of a proposal to the County Committee, requesting approval of the establishment of trustee areas within West Contra Costa Unified School District and by-trustee area elections for election of members of the West Contra Costa Unified School District Board of Education pursuant to Education Code section 5030 (b), and implementation of trustee-area elections for the election cycles scheduled in 2020 and 2022; and

WHEREAS, on June 27, 2018, the West Contra Costa Unified School District Board of Education adopted Resolution No. 105-1718, approving an election sequence for election of members of the West Contra Costa Unified School District Board of Education, and authorizing a proposal to the County Committee, requesting implementation of the following trustee-area election plan for members of the West Contra Costa Unified School District Board of Education: (a) all members elected in 2018 serve a two-year term; (b) all five trustee-areas be up for election in 2020; and (c) that a trustee-area election staggering schedule be applied commencing in 2020 “as determined by the County Committee”; and

WHEREAS, the West Contra Costa Unified School District Board transmitted Resolution No. 101-1718 and Resolution No. 105-1718 (attached hereto as Exhibits I and II, respectively; collectively, the “Proposal”) to the County Committee on July 2, 2018; and

WHEREAS, attached as Exhibit A to Resolution No. 101-1718 is the trustee area boundary map, referred to as “Cities & Schools B,” approved by the West Contra Costa Unified School District Board of Education, which attachment was transmitted to the County Committee on July 2, 2018; and

WHEREAS, as provided in Resolution No. 101-1718, the West Contra Costa Unified School District Board of Education requests that pursuant to Education Code section 5019 (c), the County Committee approve the establishment of the trustee area boundaries in the District, as indicated on Exhibit A to Resolution No. 101-1718, and further requests that the County Committee approve the implementation of by-trustee area elections for members of the West Contra Costa Unified School District Board of Education (Education Code § 5030 (b)); and

WHEREAS, as provided in Resolution No. 105-1718, the West Contra Costa Unified School District Board of Education requests that the County Committee approve the following trustee-area election schedule: (a) the three board members who will be elected in 2018 will serve a two-year term; (b) the board members from trustee-areas 1, 2, 3, 4, and 5, representing the entirety of the board, shall be elected in November 2020; and (c) the County Committee will determine an election staggering schedule, commencing in 2020; and

WHEREAS, Education Code section 5019 (c), requires that a county committee on school district organization call and conduct at least one public hearing in the district regarding a district proposal to implement by-trustee area elections; and

WHEREAS, on July 24, 2018, the County Committee conducted a duly-noticed public hearing on the Proposal at 3400 MacDonald Avenue, Richmond, California; and

WHEREAS, pursuant to Education Code section 5019 (c), at the conclusion of the hearing, the County Committee must approve or disapprove the proposal to establish trustee areas as shown on Exhibit A to Resolution No. 101-1718 and to implement by-trustee area voting for the election of governing board members.

NOW, THEREFORE, BE IT RESOLVED by the Contra Costa County Committee on School District Organization that:

1) The West Contra Costa Unified School District Board of Education Proposal is:

a. Disapproved, for the following reason(s):

Concerns about whether the proposed trustee area boundary map comports with all applicable legal requirements: the proposed trustee areas relied on school attendance boundaries, but were not consistent with actual school attendance patterns, and as such it appears trustee areas may have been gerrymandered and/or selected on the basis of personal advantage.

Concerns about whether the proposed trustee area boundary map includes majority-minority districts; _____

Concerns about whether the proposed trustee areas are sufficiently equal in population; _____

Concerns about whether the proposed trustee area boundary map properly observes communities of interest: it is not clear how the District identified

"communities of interest" and whether the District appropriately considered potential communities of interest in drawing trustee area boundaries.

Concerns about whether the proposed trustee area boundary map considers potential vote dilution on the basis of race, color, or other protected class;

Concerns about whether there was sufficient opportunity for community input related to the proposed trustee area boundary map; there was strong community opposition to the District Proposal at the County Committee hearing, but there did not appear to be strong community engagement in the District's mapping process.

Other: _____

2) Approval of the form of this Resolution is delegated to the Chair of the County Committee on School District Organization, and the Chair is authorized to sign the Resolution on behalf of the County Committee.

3) The County Superintendent of Schools is asked to send a certified copy of this resolution to the West Contra Costa Unified School District Superintendent and the West Contra Costa Unified School District Board of Education.

PASSED AND ADOPTED on July 24, 2018, at the meeting of the Contra Costa County Committee on School District Organization, by the following vote:

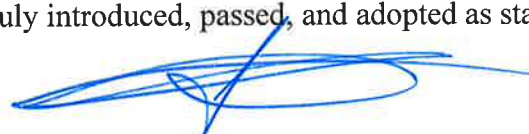
AYES: 3 (Maxwell, Belle, Alleyne)

NOES: 2 (Chavez, Deane)

ABSENT: 0

ABSTAIN: 0

I hereby certify that the foregoing resolution was duly introduced, passed, and adopted as stated.



Fatima S. Alleyne, Chair
Contra Costa County Committee on
School District Organization

Attachments: Exhibit I-West Contra Costa Unified School District Board of Education Resolution No. 101-1718, including attached trustee area boundary map.

Exhibit II- West Contra Costa Unified School District Board of Education Resolution No. 105-1718.

**West Contra Costa Unified School District
Resolution No. 101-1718**

**RESOLUTION ADOPTING A TRUSTEE-AREA MAP AND INITIATING A
PROPOSAL TO THE CONTRA COSTA COUNTY COMMITTEE ON SCHOOL
DISTRICT ORGANIZATION TO ADOPT TRUSTEE-AREA ELECTIONS**

WHEREAS, the Board of Education (“Board”) of the West Contra Costa Unified School District (“District”) is elected under an “at-large” election system where trustees are elected by voters of the entire District;

WHEREAS, On March 21, 2018, the Board adopted Resolution No. 64-1718, adopting its intent to transition to trustee-area elections, where each trustee must reside within the designated trustee-area boundary and is elected only by the voters in that trustee-area;

WHEREAS, National Demographics Corporation was retained to prepare several trustee-area election system map options for the Board and public’s consideration;

WHEREAS, pursuant to Elections Code, section 10010, subdivision (a)(1), the Board held public hearings on April 11, 2018 and April 18, 2018, to gather public input regarding potential trustee-area boundaries;

WHEREAS, on April 18, 2018, the District adopted Resolution No. 69-1718, establishing criteria to guide the demographer and District staff in the development of proposed trustee-area maps for Board and public consideration;

WHEREAS, pursuant to Elections Code, section 10010, subdivision (a)(2), the Board published proposed trustee-area maps on May 9, 2018, and held a public hearing to gather public input regarding the published maps on May 16, 2018;

WHEREAS, pursuant to Elections Code, section 10010, subdivision (a)(2), the Board published additional proposed trustee-area maps on June 6, 2018, and held a public hearing to gather public input regarding the published maps on June 13, 2018;

WHEREAS, pursuant to Elections Code, section 10010, subdivision (a)(2), the Board published an additional proposed trustee-area map on June 20, 2018, and held a public hearing to gather public input regarding the published maps on June 27, 2018;

WHEREAS, Education Code sections 5019 and 5030 authorize the Contra Costa County Committee on School District Reorganization (“County Committee”), upon application from a school district’s governing board, to change the method of election in a school district under its jurisdiction; and

WHEREAS, if the County Committee approves the District’s request to change the method of electing trustees, Education Code section 5020 requires the County Committee’s resolution of approval to be submitted to the electorate for its approval.

NOW THEREFORE BE IT RESOLVED, the Board of Education of the West Contra Costa Unified School District hereby resolves as follows:

1. The above recitals are correct and true.
2. The Board hereby approves and recommends the adoption of the trustee-area map set forth in Exhibit A.
3. The District Superintendent/designee is hereby authorized and directed to send a copy of this Resolution to the County Committee, and to work with the County Committee and the Contra Costa County Election's Office to conduct all legally required hearings and other acts necessary so that the change to trustee-area elections can be implemented in the election cycles scheduled in 2020 and 2022.

PASSED AND ADOPTED by the Board of Education of the WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT, at a special meeting of the Board of Education held on June 27, 2018, by the following vote:

Ayes:	<u>3</u>
Noes:	<u>2</u>
Absent:	<u>0</u>
Abstain:	<u>0</u>

I HEREBY CERTIFY that the foregoing resolution was duly and regularly introduced, passed, and adopted by members of the Board of Education of the West Contra Costa Unified School District, at a public meeting of said Board held on June 27, 2018.



President, Board of Education
West Contra Costa Unified School District



Clerk, Board of Education
West Contra Costa Unified School District

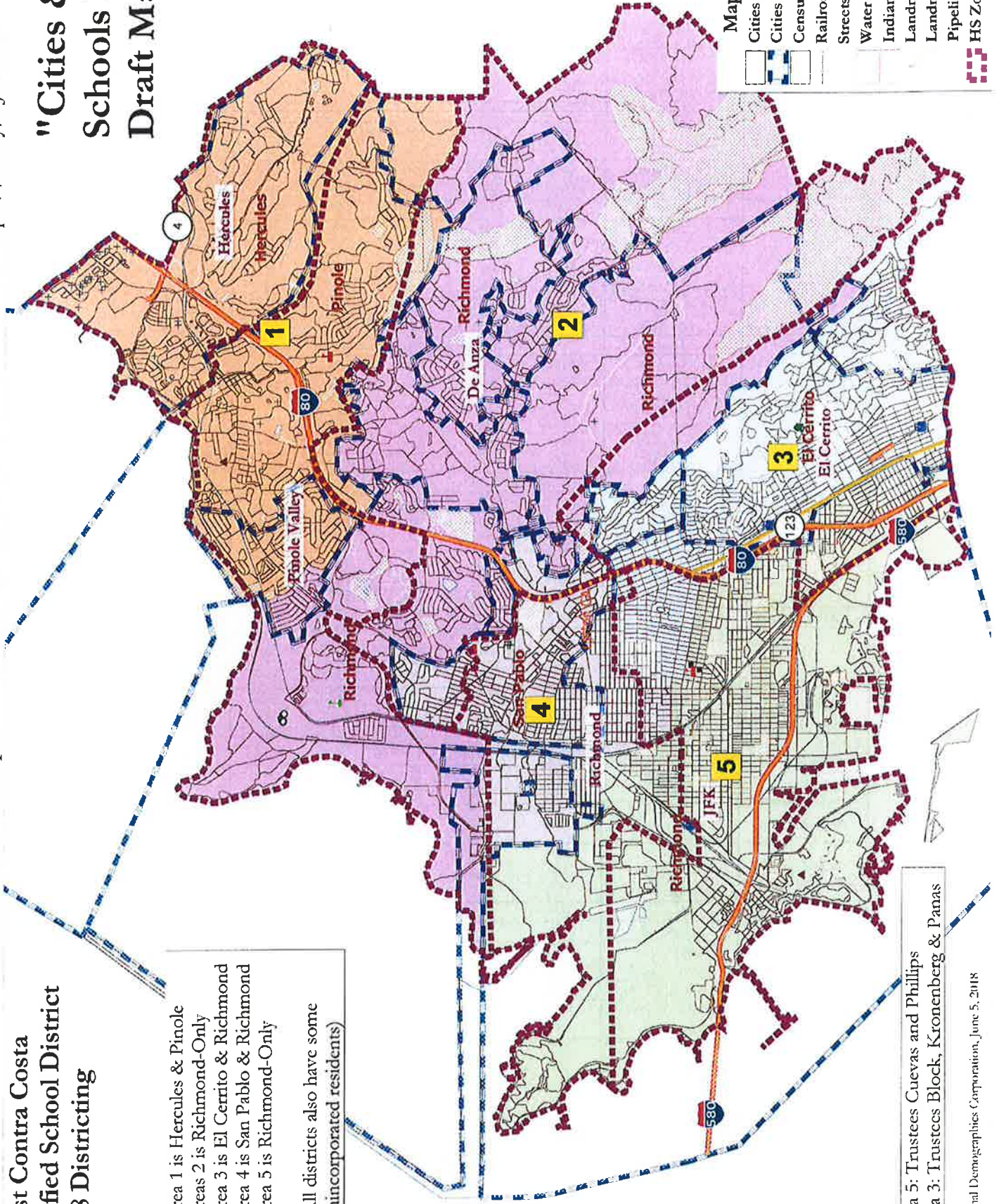
Exhibit A

A detailed, interactive map with street names and landmarks can be found at [https://bit.ly/2\]vIX8w](https://bit.ly/2]vIX8w).

West Contra Costa Unified School District 2018 Districting

"Cities & Schools B" Draft Map

Area 1 is Hercules & Pinole
 Area 2 is Richmond-Only
 Area 3 is El Cerrito & Richmond
 Area 4 is San Pablo & Richmond
 Area 5 is Richmond-Only
 (All districts also have some unincorporated residents)



Map layers

- Cities & Towns Map
- Census Block
- Railroad
- Streets
- Water Area
- Indian Reservation
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- HS Zones

Area 5: Trustees Cuevas and Phillips
 Area 3: Trustees Block, Kronenberg & Panas

**West Contra Costa Unified School District
Resolution No. 105-1718**

RESOLUTION REGARDING STAGGERING OF TRUSTEE-AREA ELECTIONS

WHEREAS, the Board of Education (“Board”) of the West Contra Costa Unified School District (“District”) is elected under an “at-large” election system where trustees are elected by voters of the entire District;

WHEREAS, On March 21, 2018, the Board adopted Resolution No. 64-1718, adopting its intent to transition to trustee-area elections, where each trustee must reside within the designated trustee-area boundary and is elected only by the voters in that trustee-area;

WHEREAS on June 27, 2018, the Board adopted Resolution No. 101-1718, selecting the Cities & Schools B trustee-area map, set forth in Exhibit A, to propose to the County Committee for approval;

WHEREAS, Education Code sections 5019 and 5030 authorize the Contra Costa County Committee on School District Reorganization (“County Committee”), upon application from a school district’s governing board, to change the method of election in a school district under its jurisdiction;

WHEREAS, the County Committee is responsible for determining the staggering schedule for trustee-area elections, and must determine the staggering schedule for those trustee areas that are vacant (newly formed trustee areas in which no current trustee resides) “by lot,” or randomly, (Ed. Code section 5021, subd (a));

WHEREAS, as part of the Board’s submission of the recommended trustee area map to the County Committee, the Board may also share with the County Committee the Board’s preference regarding when each particular trustee area will be up for election.

WHEREAS, the Board held a public hearing on June 27, 2018, to receive public input on the issue of staggering of trustee-area elections.

NOW THEREFORE BE IT RESOLVED, the Board of Education of the West Contra Costa Unified School District hereby resolves as follows:

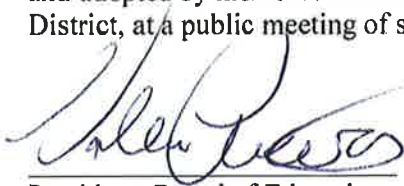
1. The above recitals are correct and true.
2. The Board hereby recommends the approach to staggering of trustee area elections as identified in the attached Exhibit B, to propose to the County Committee for consideration in combination with the trustee-area map selected in Resolution No. 101-1718.
3. The District Superintendent/designee is hereby authorized and directed to send a copy of this Resolution to the County Committee, and to cooperate with the County Committee

and the Contra Costa County Election's Office, as those bodies take all acts necessary to implement the proposed trustee-area election staggering schedule in the Board of Education elections scheduled in 2020 and 2022.

PASSED AND ADOPTED by the Board of Education of the WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT, at a special meeting of the Board of Education held on June 27, 2018, by the following vote:

Ayes:	<u>3</u>
Noes:	<u>2</u>
Absent:	<u>0</u>
Abstain:	<u>0</u>

I HEREBY CERTIFY that the foregoing resolution was duly and regularly introduced, passed, and adopted by members of the Board of Education of the West Contra Costa Unified School District, at a public meeting of said Board held on June 27, 2018.



President, Board of Education
West Contra Costa Unified School District



Clerk, Board of Education
West Contra Costa Unified School District

Exhibit A

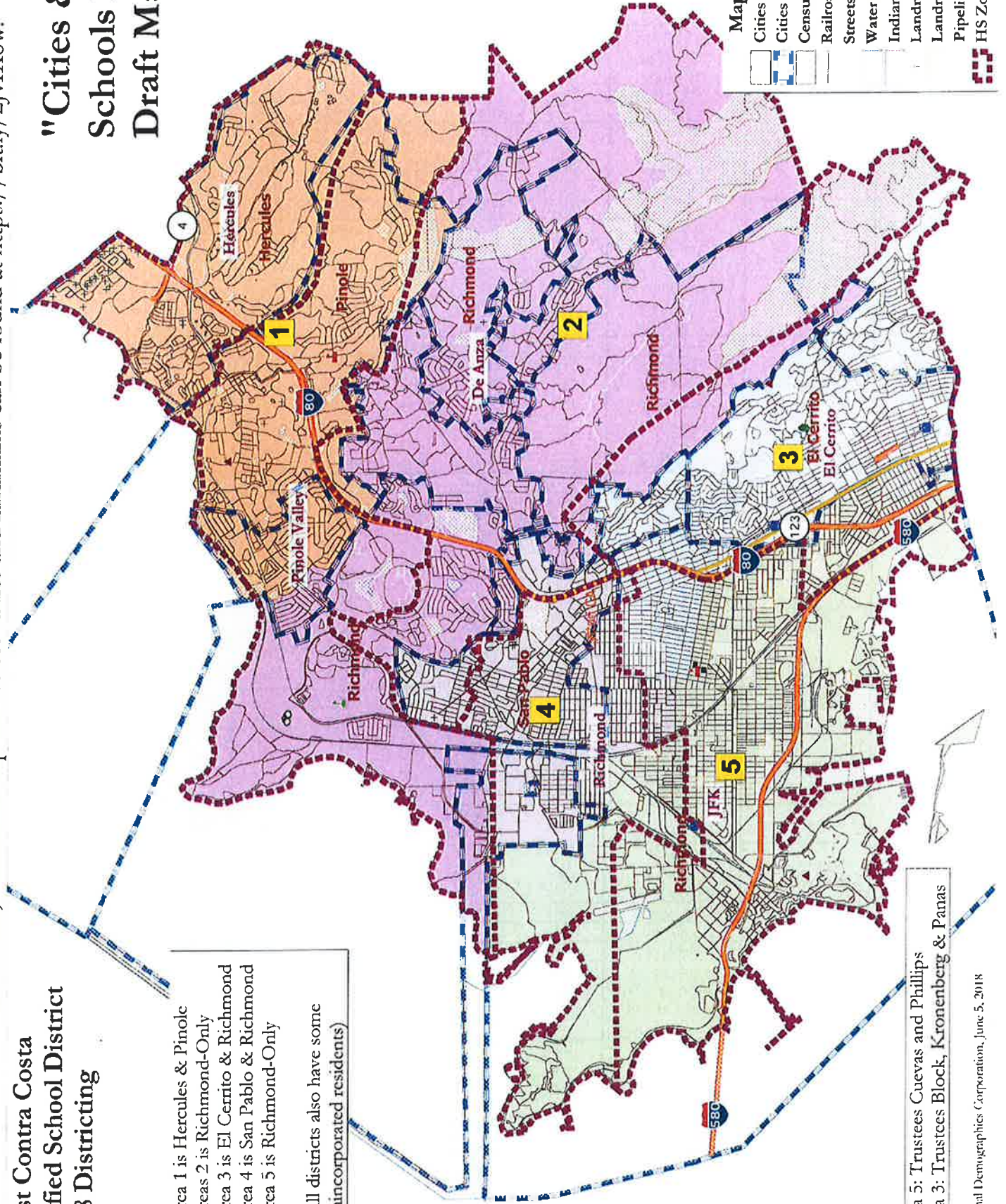
Map

A detailed, interactive map with street names and landmarks can be found at <https://bit.ly/2jvIX8w>.

West Contra Costa Unified School District 2018 Districting

Area 1 is Hercules & Pinole
Area 2 is Richmond-Only
Area 3 is El Cerrito & Richmond
Area 4 is San Pablo & Richmond
Area 5 is Richmond-Only
(All districts also have some unincorporated residents)

"Cities & Schools B" Draft Map



Area 5: Trustees Cuevas and Phillips
Area 3: Trustees Block, Kronenberg & Panas

Exhibit B

Recommendation regarding Staggering of Trustee-Area Elections

Board will select one of the following.

- 1. The Board hereby recommends that trustee-area(s) _____, as identified in Exhibit A, be assigned for election in 2020, and that trustee-area (s) _____, be assigned for election in 2022. The “vacant” trustee areas _____ will be drawn, “by-lot,” by the County Committee pursuant to Education Code section 5021.

- 2. Based on the Board’s own drawing, by lot, of which non-vacant trustee areas are proposed for election in particular years, the Board hereby recommends that trustee-area(s) _____, as identified in Exhibit A, be assigned for election in 2020, and that trustee-area (s) _____, be assigned for election in 2022. The “vacant” trustee areas _____ will be drawn, “by-lot,” by the County Committee pursuant to Education Code section 5021.

- 3. The Board hereby recommends that the County Committee determine, by lot, when each of the five trustee-areas are up for election.

- 4. The Board hereby recommends that, to the extent allowed by law, all trustees elected in 2018 serve a two year term, and that all five trustee-areas be up for election in 2020, with a staggering schedule applied commencing in 2020 as determined by the County Committee. The item will return to the Board if determined not allowable.

- 5. _____

